

## Message Text

LIMITED OFFICIAL USE

PAGE 01 MONTRE 00944 051826Z

44

ACTION EB-07

INFO OCT-01 EUR-12 ISO-00 IO-10 CAB-02 CIAE-00 COME-00

DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 PM-03 H-02 L-03

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 OIC-02 AF-06

ARA-06 EA-06 NEA-10 /107 W  
----- 063037

R 042016Z JUN 75

FM AMCONSUL MONTREAL

TO SECSTATE WASHDC 6355

LIMITED OFFICIAL USE MONTREAL 0944

FROM USREP ICAO

E. O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO - RESIGNATION OF BINAGHI, ELECTION OF PRES

REF: MONTREAL 0905 AND 0943

1. IMMEDIATELY FOLLOWING INFORMAL COUNCIL MTG JUNE 3, MOROCCO REP ENGAGED USREP IN LONG, DELIBERATE CONVERSATION ABOUT HIS THINKING ON BASIC PROBLEM OF COUNCIL PRESIDENCY. HE SAID THAT LEBANON REP HAD SUGGESTED TO ARAB STATES AND OTHERS THAT THEY MOVE QUICKLY AND SIMPLY ON KOTAITE ELECTION. MOROCCO REP SAID THAT HE HAD ALREADY BEEN IN TOUCH WITH HIS GOVERNMENT AND THE GOVERNMENTS OF TUNISIA AND ALGERIA (NORTH AFRICA COUNCIL MEMBERSHIP ROTATES). THEY FEEL THAT BINAGHI RESIGNATION IS UNFORTUNATE COMING ONLY 8 MONTHS AFTER ASSEMBLY RE-ELECTION BUT IN ANY CASE REPRESENTS A MAJOR TRANSITION IN HISTORY OF ICAO WHICH REQUIRES INDEPTH CONSIDERATION OF MANY ASPECTS OF THE ORGANIZATION.

2. HE REPEATEDLY EMPHASIZED NEED FOR LIMITATIONS ON TERMS OF OFFICE OF BOTH PRESIDENT AND SEC GEN AND SAID THIS COULD BE ACCOMPLISHED IN DIFFERENT WAYS; (A) BY EACH COUNCIL ANNUALLY  
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 MONTRE 00944 051826Z

ELECTING ITS OWN PRESIDENT, OR (B) BY ROTATING PRESIDENCY AMONG

STATES, OR (C) BY PLACING MAXIMUM LIMITATIONS SUCH AS THREE YEARS OR SIX YEARS ON TERMS OF OFFICE.

3. HE WENT ON TO SAY HOWEVER, WHAT WE REALLY NEED IS "ONE HEAD OF ORGANIZATION". POINTING OUT THAT PRESIDENT BINAGHI AND SECGEN KOTAITE WORK TOGETHER EXTREMELY WELL, HE NOTED THAT IT WOULD BE ALMOST IMPOSSIBLE TO FIND ANOTHER BINAGHI AND PROBABLY NOT ANOTHER KOTAITE AND IT WAS LIKELY THAT THE TWO OFFICES MIGHT NOT WORK TOGETHER SO WELL IN FUTURE. USREP MADE POINT THAT ONE BASIC REASON FOR ICAO'S EFFICIENCY OVER YEARS, IT'S CONTINUING TECHNICAL AVIATION ORIENTATION AND IT'S EXCELLENT REPUTATION WITHIN UN WAS ORGANIZATIONAL FRAMEWORK WHICH PROVIDES FOR A SEPARATE EXECUTIVE COUNCIL. USREP EMPHASIZED THAT THE ORGANIZATIONAL FRAMEWORK IS CLEARLY SET FORTH IN CHICAGO CONVENTION ITSELF AND ANY BASIC CHANGE WOULD REQUIRE AN AMENDMENT TO CONVENTION. MOROCCO REP SAID HE REALIZED THIS BUT IF IMPROVEMENTS COULD BE MADE THEY SHOULD BE UNDERTAKEN EVEN IF IT TOOK FOUR OR FIVE YEARS TO ACCOMPLISH AND RATIFY CHANGES. MOROCCO REP SAID HE COULD NOT GO ALONG WITH FACILITATING ELECTION OF KOTAITE AS PRESIDENT AND THAT ARAB STATES MIGHT HAVE OTHER IDEAS. HE EXPRESSED CONCERN BECAUSE THE NAME OF DIALLO HAD COME UP IN THE AFRICAN/ARAB GROUP PARTICULARLY AS CANDIDATE FOR SECGEN TO REPLACE KOTAITE. HE SAID THIS WAS ONE REASON HE WOULD PREFER LIMITATIONS ON TERMS OF OFFICE: IF SOMEONE LIKE DIALLO OR AN UN-QUALIFIED POLITICAL CANDIDATE WENT IN, THERE SHOULD BE OPPORTUNITY FOR GETTING HIM OUT SOON. MOROCCO REP SAID HE WANTED USREP TO KNOW THAT WHEN MATTER COMES BEFORE COUNCIL WEEK OF JUNE 16, HE WILL GIVE STRONG STATEMENT AND BE ACTIVE PARTICIPANT REGARDING SLOW, IN-DEPTH CONSIDERATION OF MATTER, INCLUDING A THOROUGH ANALYSIS OF THE ORGANIZATIONAL AND PROCEDURAL FRAMEWORK OF ICAO. HE REFERRED TO THE US POSITION ON ORGANIZATION AT 1968 BA ASSEMBLY WHEN WE SPONSORED A16-WP/142 (EX-MIN 11, 12 AND 15).

4. UKREP SAYS THAT NAME OF PIRSON (FORMER BELGIAN COUNCIL REP) IS BEING RUMORED FOR PRESIDENCY OR SECGEN. UKREP POINTED OUT THAT IF KOTAITE GOES INTO PRESIDENCY IT WOULD BE IMPOSSIBLE FOR PIRSON OR ANY OTHER FRENCH-SPEAKING CANDIDATE TO BECOME SECGEN. HE SAID THAT FRENCH COUNCIL REP IS ALREADY BUSY IN EUROPEAN GROUP TALKING OF FRENCH-SPEAKING CANDIDATES. UKREP SAID THAT LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 MONTRE 00944 051826Z

HE (LIKE USREP) IS CONCERNED ABOUT THE INCREASING NUMBER OF FRENCH AND FRENCH-SPEAKING PERSONNEL IN ICAO ALTHOUGH HE INDICATED THAT AS A MEMBER OF THE EUROPEAN GROUP HE WOULD HAVE TO "VOTE HIS INSTRUCTIONS" WHEN THE TIME COMES. HE DOES NOT ANTICIPATE BEING ABLE TO SUPPORT, GO ALONG WITH FRENCH-SPEAKING CANDIDATES FOR BOTH PRESIDENCY AND SECGEN.

5. BINAGHI HAS POINTED OUT TO SOME COUNCIL REPS CONFIDENTIALLY

THAT HIS MEMO OF MAY 26 IS NOT A FORMAL RESIGNATION. IT IS  
ANTICIPATORY, BUT IF MATTER GETS OUT OF HAND OR ONLY UNDESIRABLE  
CANDIDATES ARE AVAILABLE (A) HE WILL TIME HIS RESIGNATION AND  
DEPARTURE APPROPRIATELY (PROBABLY MEANING FURTHER DELAY) AND  
(B) COUNCIL IS NOT YET COMMITTED TO AN ELECTION WITHIN ANY  
SPECIFIC TIME FRAME. BY WEEK OF JUNE 9 SEVERAL REPS WILL  
BEGIN TO RECEIVE INSTRUCTIONS AND FIRM UP THINKING. WE WILL  
HAVE BETTER IDEA OF LIKELY TURN IN COUNCIL. HOWEVER, BECAUSE  
THERE IS NO PRECEDENT, MANY COUNCIL MEMBER STATES WILL  
UNDOUBTEDLY RELY HEAVILY ON SUGGESTIONS AND DOCUMENTATION FROM  
REPS, MONTREAL. USREP WILL REPORT ON DEVELOPMENTS.  
HARPER

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** MEETING CHAIRMAN, POLICIES, PERSONNEL RESIGNATIONS, INTERNATIONAL ORGANIZATIONS, ELECTIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 04 JUN 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** greeneet  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975MONTRE00944  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D750197-0046  
**From:** MONTREAL  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t19750682/aaaacwww.tel  
**Line Count:** 127  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 MONTREAL 0905, 75 AND 0943  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** greeneet  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 05 MAY 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <05 MAY 2003 by BoyleJA>; APPROVED <25 SEP 2003 by greeneet>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ICAO - RESIGNATION OF BINAGHI, ELECTION OF PRES  
**TAGS:** PORG, EAIR, ICAO, (BINAGHI, WALTER)  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006